# The Prudent Person Rule

#### A Portrait Based on Dutch Pension Fund Annual Reports

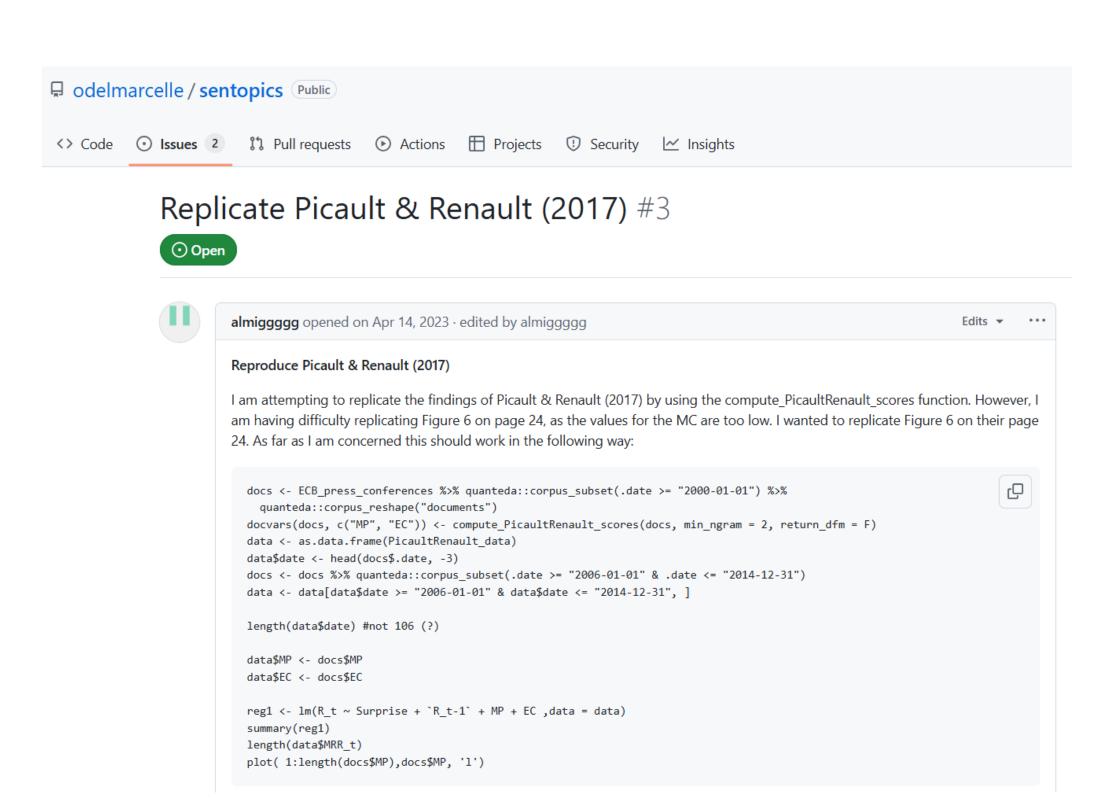
Marco Almbauer, Kris Boudt, Annick van Ool

osQF 11 - 12 April, 2025

#### **Marco Almbauer**



PhD Student, Vrije Universiteit Brussel



#### **Annick van Ool**



Senior policy advisor at the Dutch Central Bank

"The Dutch Pension Act states that pension funds should invest their assets in the sole interest of their beneficiaries. This is the so-called **prudent person rule**"

(Bauer, Broeders, Van Ool, 2023, Journal of Pension Economics & Finance)

# What does it mean: A prudent person?



A prudent person managing a Dutch pension fund

Look around you: who? And would you give a different answer 10 years ago?

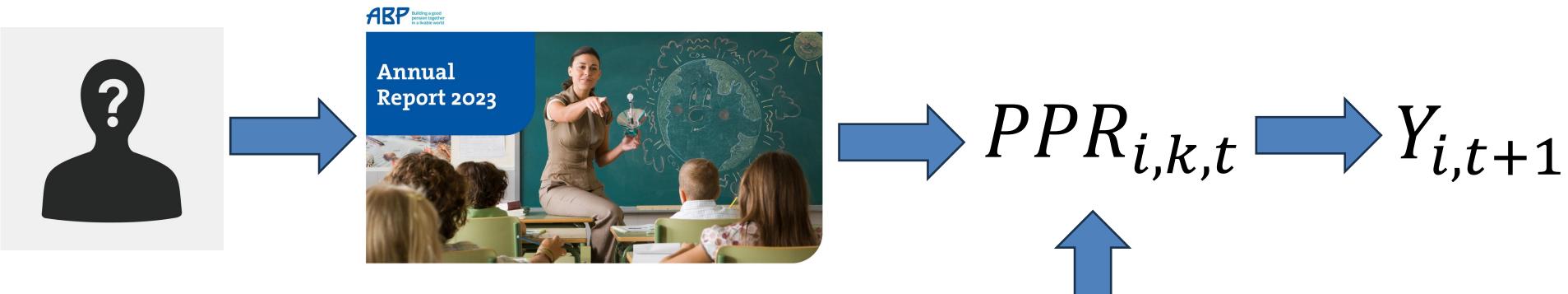
Open norm

Implementation = Latent

Time-varying

Heterogeneous

# This paper: Attention to Prudent Person Rule by Dutch Pension funds



i = 1,...,167k = 1,...,4t = 2003,..., 2023

Unbalanced panel of 1827 annual reports.



#### **Outline**



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- 1- Why the focus on Dutch pension funds?
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Conclusion

#### **Dutch Pension Funds are massive**

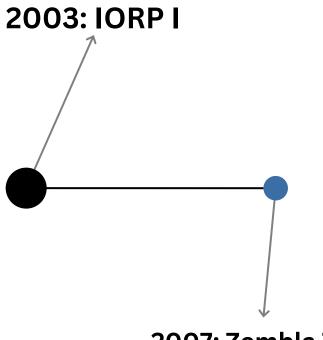


Two-thirds of all euro area occupational pension savings come from the Dutch sector.

ABP has over 500 Billion EUR of AUM and is the largest European occupational pension fund.

PFZW has over 270 billion EUR of AUM (managed by PGGM)

# **Dutch Pension Funds Are Active Investors (1/3)**



2007: Zembla TV
programme
showing Dutch
pension funds
invested in
cluster bombs
and land mines

# Pension funds invest in weapons trade

March 19, 2007

# Dutch ABP, PGGM say sold shares in weapons producers

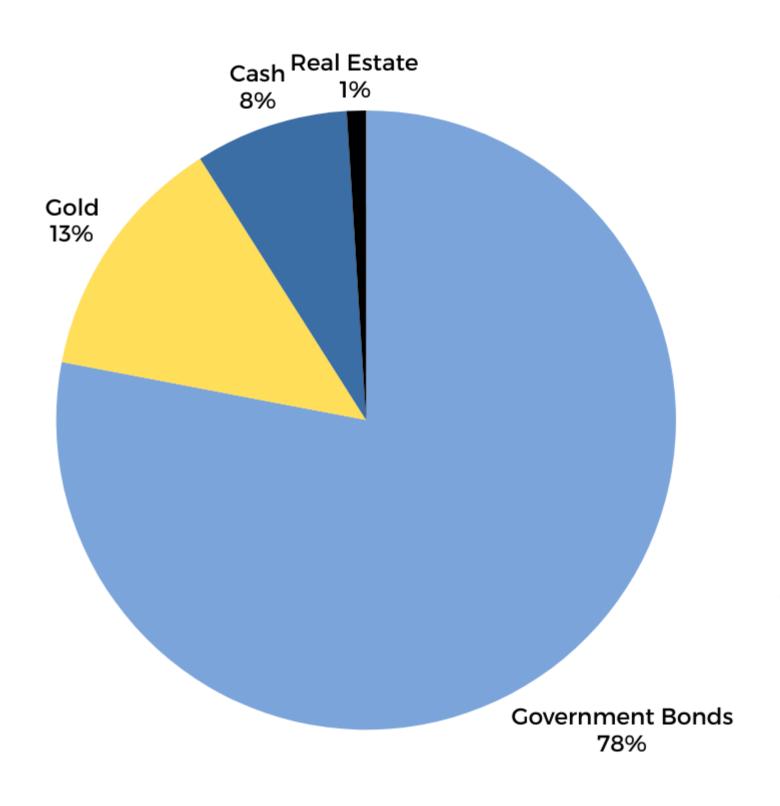
By **Reuters** 



**DutchNews** 

August 9, 2007 11:10 PM GMT+2 · Updated 18 years ago

# **Dutch Pension Funds Are Active Investors (2/3)**



#### Regulator's View (DNB)

#### **Not Prudent**

Excessive gold exposure → Ordered reduction to 2-3%

#### **Court Ruling**

#### **Prudent**

Overturned DNB's directive, emphasizing a case-specific application of the prudent person rule

# Court overturns Dutch regulator's order to slash gold allocation

By Leen Preesman | 16 March 2012

Dutch regulator forced to pay €4.8m after failing to convince high court

By Nelleke Trappenburg and Leen Preesman | 12 December 2014

Court orders DNB to compensate pension fund for ordering it to divest gold holdings

# **Dutch Pension Funds Are Active Investors (3/3)**

# One of world's biggest pension funds to stop investing in fossil fuels

ABP says it will no longer invest in sector and will sell €15bn of holdings by first quarter of 2023



#### Europe's Largest Pension Fund Sold Tesla Stake Over Musk's Pay



Elon Musk Photographer: Samuel Corum/Bloomberg

#### By Cagan Koc

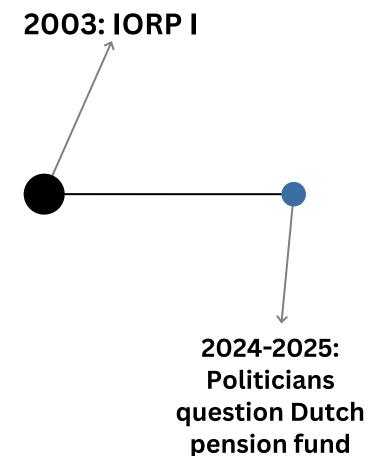
January 12, 2025 at 9:43 PM GMT+1



Europe's largest pension fund sold its entire €571 million (\$585 million) stake in <u>Tesla Inc</u>, in the third quarter partly due to disagreement with Elon Musk's remuneration package.

"We had a problem" with Musk's pay package, a spokesperson for Stichting Pensioenfonds ABP said by phone on Sunday. The fund also considered costs, return and responsible investment requirements in its decision to sell its investment.

# **Controversy regarding Pension Fund Decisions**



management

Kamer wil dat pensioenfondsen niet meer activistisch beleggen: 'Rendement moet op plek 1, 2 en 3 staan'

Door ONZE PARLEMENTAIRE REDACTIE 04 jun. 2024 in FINANCIEEL De Telegraaf

# Dutch defence minister locks horns with pension sector over defence investments

Pension funds bear responsibility for weapons and ammunition shortages in the Netherlands because they are investing too little, says Kajsa Ollongren



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# **Collecting the Annual Reports: 2003-2023**



# Processing the reports (1/4)



**1. Start with** highly unstructured PDF text.

**≡** Inhoud

#### Voorwoord ABP Jaarverslag 2023 13

#### Voorwoord

In 2023 is er veel gebeurd, binnen en buiten de pensioensector. De Wtp is aangenomen door de Eerste Kamer en ingegaan op 1 juli, de overgang naar het vernieuwde pensioenstelsel wordt voorbereid. Tijdens dit proces houden wij onze focus scherp op deelnemers en werkgevers, onze belangrijkste belanghebbenden.



De aanhoudende onrust in de wereld om ons heen is natuurlijk niet voorbij gegaan aan de financiële markten. We raken er helaas ook aan gewend, aan onrust, oorlog en polarisatie op het wereldtoneel. Maar die ontwikkelingen hebben wel degelijk effect op ABP. 2023 was een bijzonder jaar, met twee gezichten. In de eerste drie kwartalen ging het qua rendementen moeizaam, maar in het vierde kwartaal werd dat ruimschoots goedgemaakt.

#### Ntp aangenome

Een bijzondere mijlpaal was de laatste vergaderdag van de Eerste Kamer voor de zomer, toen de Wet toekomst pensioenen werd aangenomen. ABP is al lange tijd bezig met de voorbereidingen en nu was het dan eindelijk zover. Met lagere regelgeving is de context duidelijker geworden. In de Pensioenkamer is vervolgens hard gewerkt: er zijn grote stappen gezet, met als uitkomst medio december een hoofdlijnenresultaat voor de vernieuwde pensioenregeling van ABP. De onderlinge samenwerking was steeds open en positief doordat iedereen vanuit de eigen rol en verantwoordelijkheid de blik vooruit hield. Dit komt ook duideljk naar voren in het gesprek van Pensioenkamer-leden Eva Schoonderbeek en Arno Lammeretz, dat is opgenomen in het bestuursverslag.

Het bestuur was blij dat wij in 2023 opnieuw het besluit konden nemen om de pensioenen te verhogen in gelijke tred met de prijsinflatie. Doordat ABP heeft aangegeven over te gaan naar de vernieuwde pensioenregeling, konden we dit doen – voor de derde keer op rij. Het is goed nieuws voor onze deelnemers, want alle beetjes helpen nu de inflatie hoog is en de koopkracht onder druk staat.

#### Koers ABP herijkt

In zo'n dynamische omgeving wordt het nog duidelijker voelbaar dat ABP juist bestaat bij zekerheid, als pensioenfonds met een langetermijnvisie. We hebben als pensioenfonds wel eerder woelige periodes meegemaakt in ons ruim honderdjarige bestaan. Anno 2024 is ABP een financieel solide fonds en wij houden vast aan onze koers. Die koers hebben we in 2023 herijkt: op basis van de bestaande strategie hebben we een aantal accenten explicieter gemaakt. Accenten waarmee we benadrukken dat wij een bredere verantwoordelijkheid hebben in de samenleving.

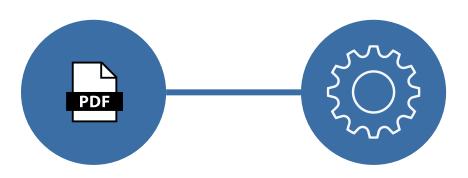
In de vernieuwde strategie leggen we nog meer de nadruk bij pensioen als aantrekkelijke arbeidsvoorwaarde. In een krappe arbeidsmarkt kan de goede pensioenregeling van ABP onze werkgevers helpen in de 'war on talent'. Zoals blijkt uit het gesprek van deelnemer Florian met onze uitvoerend bestuurder Yolanda, verderop in dit jaarverslag, zijn niet alle deelnemers zich bewust van wat zij opbouwen en hoeveel de werkgever daaraan bijdraagt.

'Het bestuur was blij dat we in 2023 het besluit konden nemen om de pensioenen weer te verhogen'

#### Figure 4: ABP Annual Report

*Note:* Page 13 of the 2023 annual report. A document in PDF format which is highly unstructured

# Processing the reports (2/4)



 Advanced layout parsing to identify page structure (headers, tables, body text) and determine reading order.

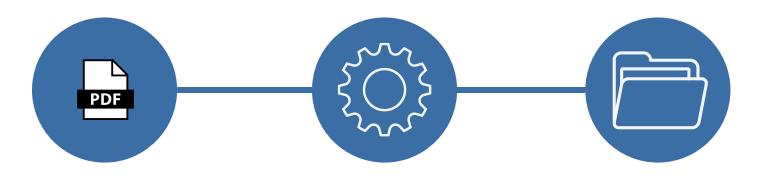
```
# Define input and output directories
input_folder = "/content/drive/MyDrive/all_reports"
output_folder = "/content/drive/MyDrive/Output_all_pages_OCR"
# Ensure the output folder exists
os.makedirs(output folder, exist ok=True)
# Set environment variables
os.environ['EXTRACT IMAGES'] = 'False'
os.environ['OCR ENGINE'] = 'surya' # Change to 'ocrmypdf' or 'None' as needed
os.environ['DEFAULT_LANG'] = 'Dutch' # Change the default language
os.environ['TF_CPP_MIN_LOG_LEVEL'] = '2' # Optional: Suppress TensorFlow INFO and WARNING messages
# Construct the command with the correct options
command = (
    f"marker '{input_folder}' "
    f"--output_dir '{output_folder}' "
    f"--workers 5 "
    f"--force ocr "
    f"--languages nl"
print(f"Running command: {command}") # For debugging
# Execute the command
result = subprocess.run(command, shell=True, capture output=True, text=True)
# Check the result and handle errors
if result.returncode != 0:
    print(f"Error running marker command:\n{result.stderr}")
    print("Marker processing completed successfully.")
```

#### Figure 5: Code Snippet OCR.

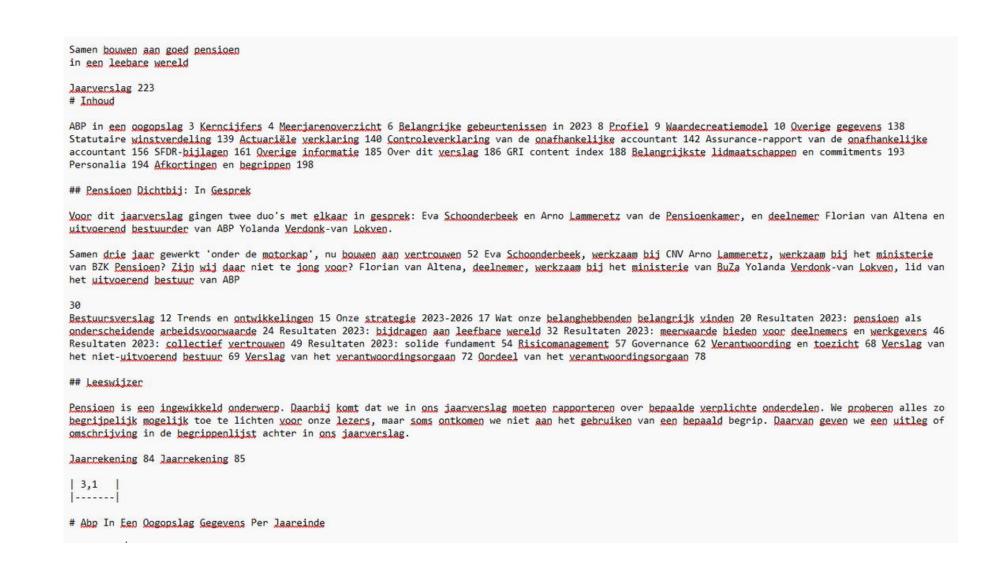
Running command: marker '/content/drive/MyDrive/all\_reports' --output\_dir '/content/drive/MyDrive/Output\_all\_pages\_OCR' --workers 5 --force\_ocr --languages nl

<u>Note:</u> We use Google Colab with GPU support to run the OCR engine Syra with Dutch as default language.

# Processing the reports (3/4)



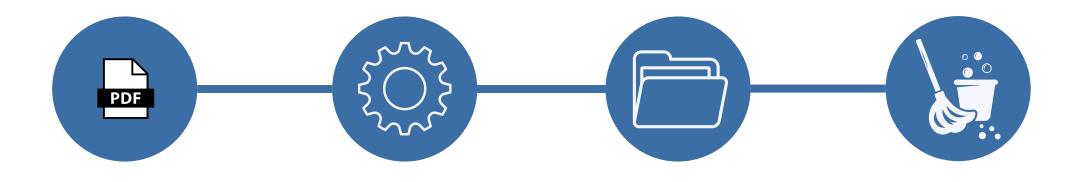
3. Markdown File with the pure text. Json file with document stats (appendix).



#### Figure 6: Output Markdown file.

*Note:* extraced text with reading order perserved. We retain more semantic meaning with table, header and figure structure.

# Processing the reports (4/4)



# spaCy

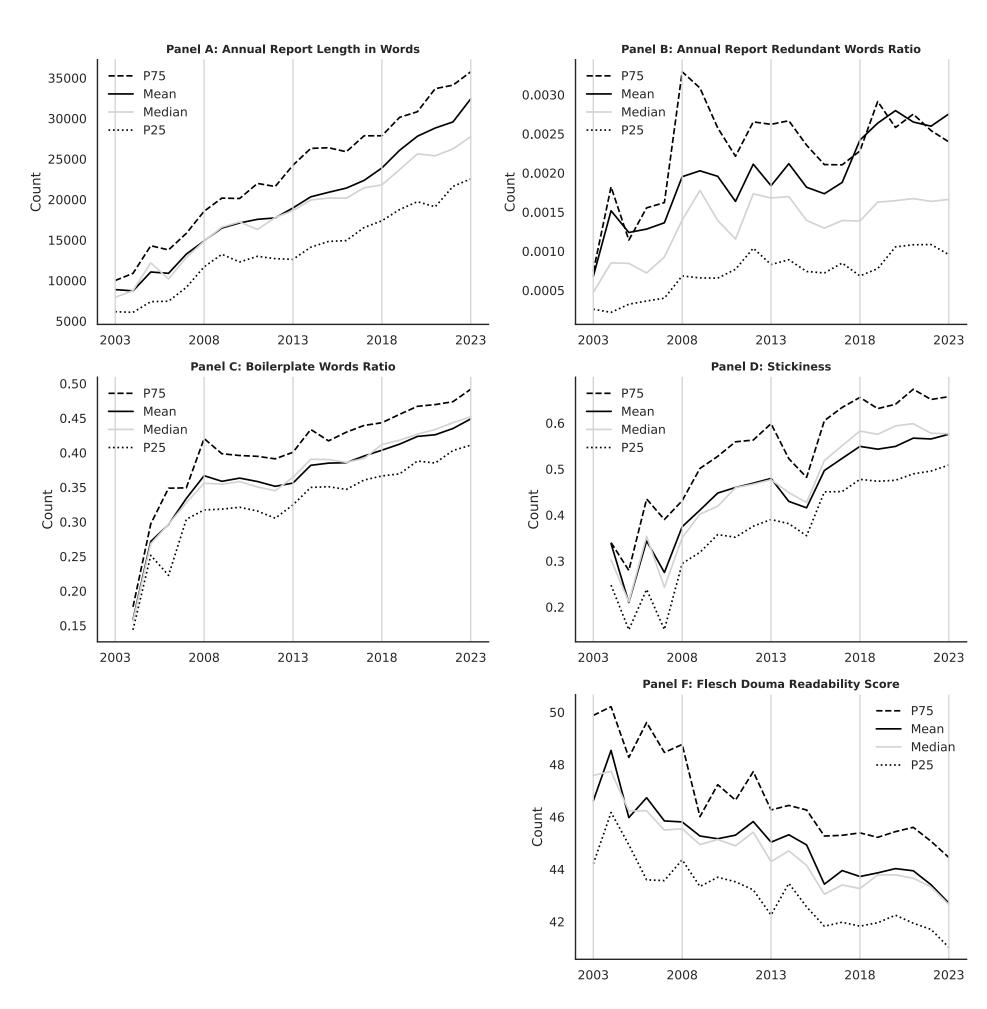
### 4. Final Text Cleaning

- 1. Only keep body text.
- **2.Lemmatize text** using spaCy with the **nl\_core\_news\_lg** model.
- 3. Replace identified stopwords, organizations, dates, persons, and non-alphanumeric tokens with **placeholder tags**.
- 4. Train gensim's phrase models to detect bigrams and trigrams.
- **5.Concatenate multiword expressions**, e.g., "checks and balances" → "checks\_and\_balances".
- **6.Remove further stopwords and entities (**MWEs containing placeholder tag, sstandalone tags, single-letter words, and standalone periods)
- 7. Calculate word frequencies and **exclude** words appearing in fewer than 2% or more than 95% of documents.

# Annual reports of Dutch pension funds: 2003-2023

#### We find:

- 1.Longer reports
- 2. More redundant words
- 3. More boilerplate words
- 4. More sticky words
- 5.and less readability



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### Four PPR components





INVESTMENT POLICY

How the fund chooses its investments





**RISK MANAGEMENT** 

How the fund manages its risk





**GOVERNANCE** 

How the fund organizes its governance





#### **SUSTAINABLITY**

How the fund takes sustainability into account



Van Leeuwen (2012, 2014)



# Seedwords per pillars

# INVESTMENT POLICY

- beleggingsbeleid (investment policy)
- beleggingsstrategie(investment strategy)
- beleidsplan (**policy plan**)
- beleggingskader
   (investment framework)
- beleggingsplan (investment framework)
- beleggingscommissie
   (investment committee)
- beleggingsstijl (investment style)

#### RISK MANAGEMENT

- risicomanagement(risk management)
- inflatierisico (inflation risk)
- valutarisico (currency risk)
- kredietrisico (**credit risk**)
- marktrisico (market risk)
- liquiditeitsrisico (liquidity risk)
- concentration risk)
- cybersecurity

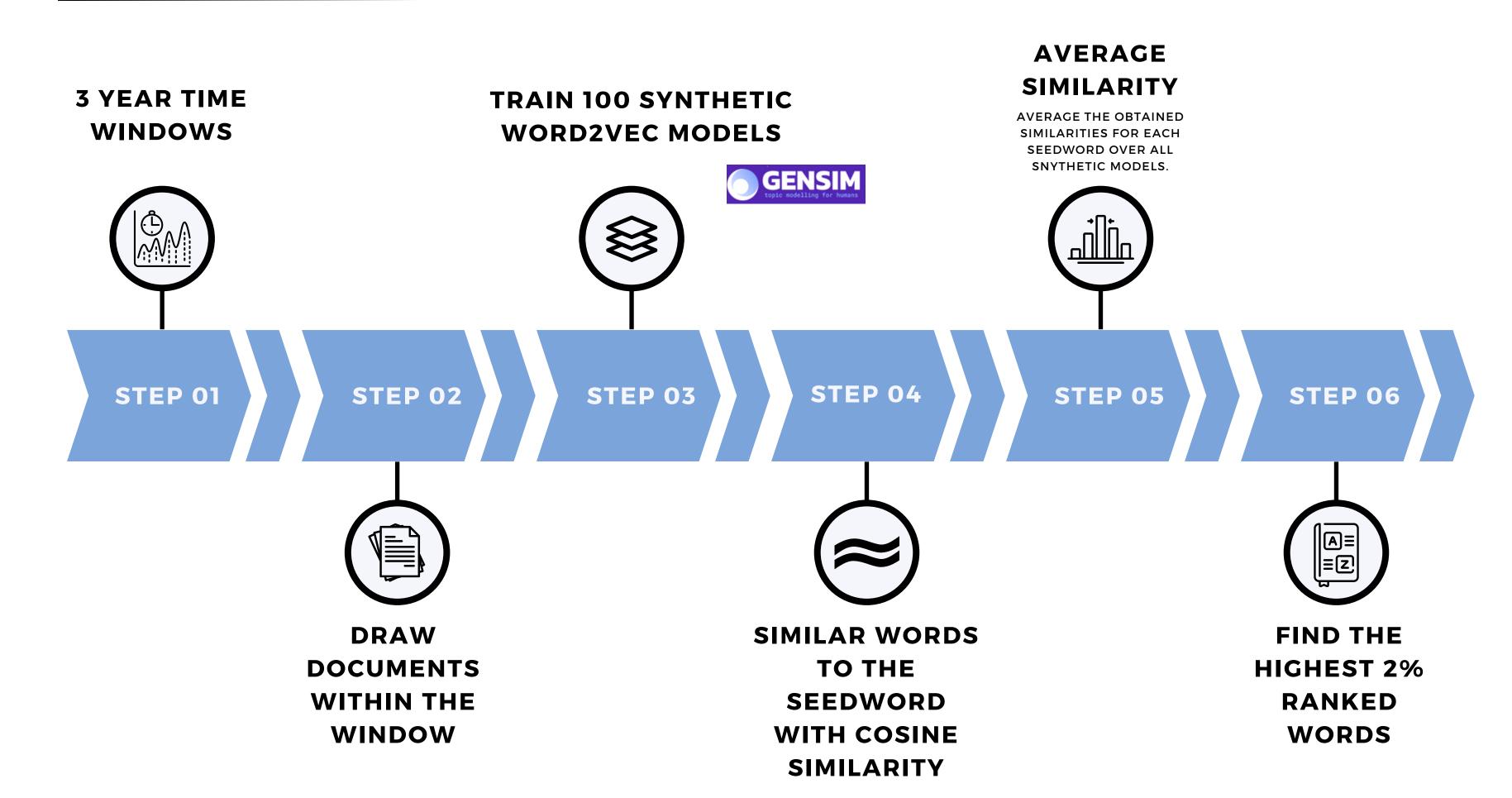
#### **GOVERNANCE**

- bestuursmodel (governance model)
- governancestructuur
   (governance structure)
- governance model

#### **SUSTAINABILITY**

- mensenrechten (human rights)
- sociaal (**social**)
- mvb (CSR corporate social responsibility)
- screening
- esg
- uitstoot (emissions)

# **Expand Seedwords into Dictionaries using local Word2Vec**



# Dictionary per pillar = Union of most similar words to seed words per period detected using word2vec and cosine similarity

verbeterplan

toezichthouden rolbestuurlijk





Pillar Si - 2005

# vakbond functionaris voorzitterschap





# Measurement: Start counting: PPR attention scores

 $PPR_{i,k,t}$ = Percentage of words in the annual report of fund i in year t that belong to the dictionary of pillar k:

- 4 PPR attention scores
- Relative measure, easy to interpret
- The higher, the more attention to the PPR implementation in the report ("Talk")

### PPR Attention in Annual Report of Dutch pension funds

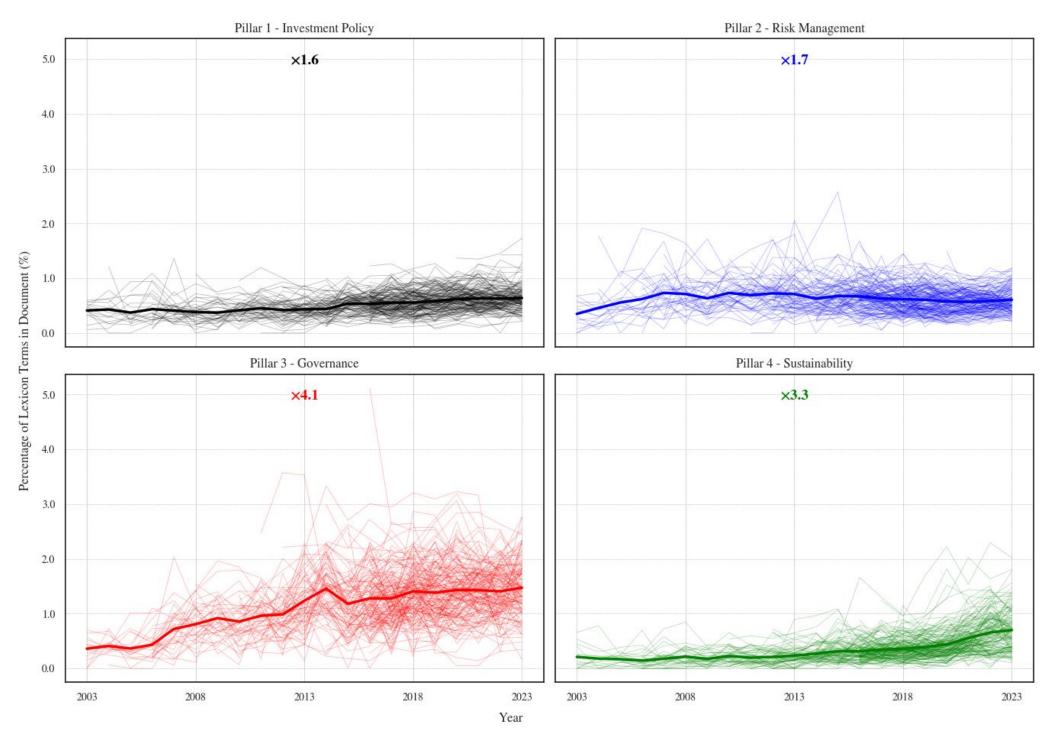


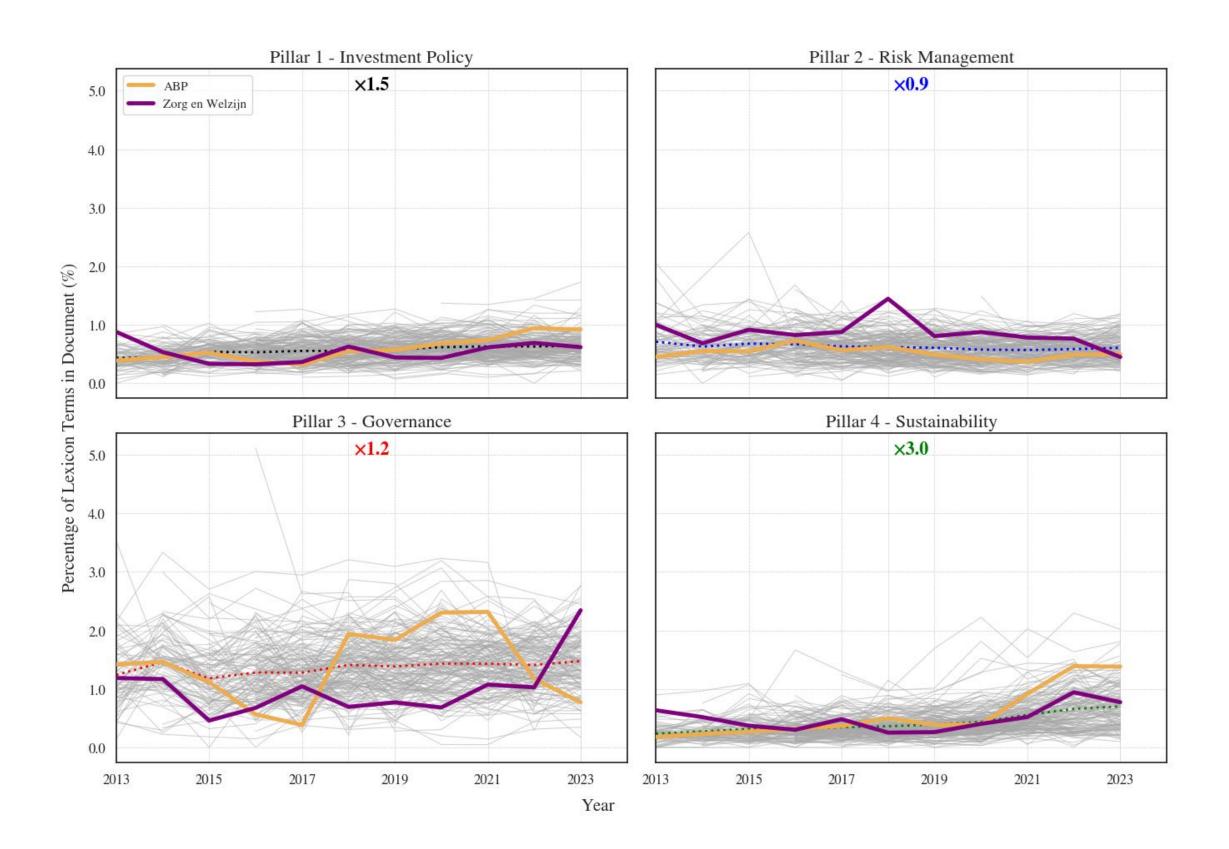
Figure 5: Trends over Time

Note: Thin lines tracks the fund-level scores per pillar over time, while the thick line denotes the overall average. The visible heterogeneity motivates our additional analysis on the panel clustering over time.

2003-2023: All four pillars of the PPR have received more attention

- First decade (2003-2012):
   Biggest increase in attention
   for how the company organizes
   its governance
- Second decade (2013-2023):
   Biggest increase in attention to sustainability

### Peer analysis for the last decade: ABP vs PFZW



PPR Attention Difference for the two largest pension funds:

- ABP attached systematically more attention to investment policy in the last four years
- Consistent with that, ABP attaches substantially more attention to sustainability in the last three years
- PFZW attaches in the last year remarkably more attention to governance

Food for discussion for pension fund boards thanks our framework!

#### **Outline**



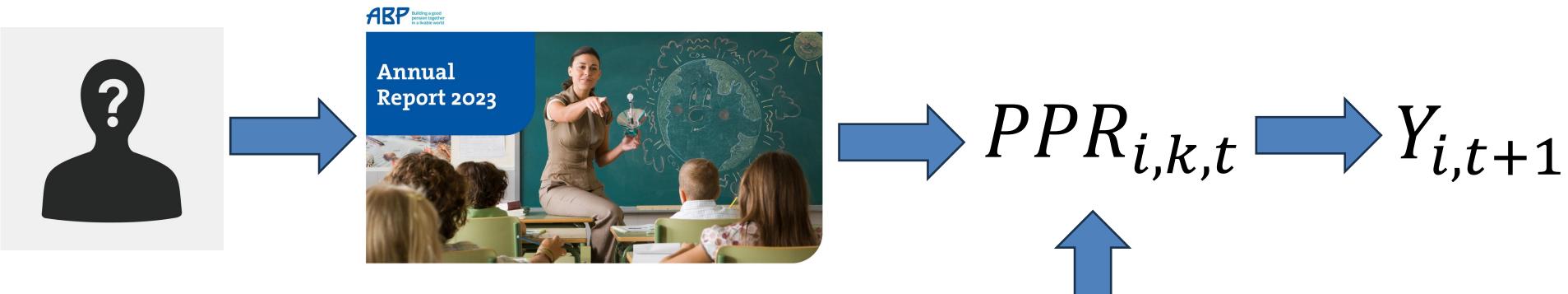
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# This paper: Attention to Prudent Person Rule by Dutch Pension funds



i = 1,...,167k = 1,...,4t = 2003,..., 2023

Unbalanced panel of 1827 annual reports.



#### No Effects of Prudent Person Rule Talk on Return

Pillar 1	(Inv Policy) P	Pillar 2 (Risk Mgm	t) Pillar 3 (Gov	v) Pillar SI
Real Funding Ratio	-0.544	-1.149	0.849	4.925*
	(1.912)	(2.325)	(4.964)	(2.578)
Log(Total Assets)	0.561	11.803**	-11.569	-4.599
	(4.488)	(5.456)	(11.651)	(6.051)
Log(Members)	-4.481	-7.706	-20.276	-19.644**
	(5.974)	(7.263)	(15.511)	(8.056)
Year Fixed Effects	✓	✓	$\checkmark$	<b>√</b>
Fund Fixed Effects	✓	✓	✓	✓
Observations	1129	1129	1129	1129
$R^2$	0.569	0.520	0.535	0.633
Adjusted $R^2$	0.500	0.445	0.461	0.575
F Statistic	8.338***	6.863***	7.271***	10.921***

Which funds tend to communicate more about the PPR?

- Risk management: The larger funds communicate more
- Sustainability: The funds with a higher funding ratio communicate more, the ones with more members less [coordination challenge?]

*Note:* 

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

#### No Effects of Prudent Person Rule Talk on Future Return

Table 9: Predictive Regressions: Return Explained by Lagged Text-Based Pillars and Controls

	Dependent variable: Return					
Lagged Pillar 1 (Inv Policy)	0.206				0.211	
	(0.200)				(0.212)	
Lagged Pillar 2 (Risk Mgmt)	l	0.123			0.095	
	l	(0.163)			(0.168)	
Lagged Pillar 3 (Gov)	l		0.001		-0.016	
			(0.077)		(0.081)	
Lagged Pillar SI (Sust)				-0.076	-0.087	
				(0.157)	(0.159)	
Lagged Log(Total Assets)	-1.236***	-1.263***	-1.250***	-1.252***	-1.252***	
	(0.293)	(0.293)	(0.294)	(0.293)	(0.294)	
Lagged Log(Members)	-0.947*	-0.932*	-0.950*	-0.981*	-0.968*	
I 1D 1D 1' D ('	(0.547)	(0.548)	(0.548)	(0.551)	(0.553)	
Lagged Real Funding Ratio	-2.874***	-2.880***	-2.891***	-2.889***	-2.862***	
V D' 1 D'C4-	(0.682)	(0.682)	(0.682)	(0.682)	(0.683)	
Year Fixed Effects	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	
Fund Fixed Effects	<b>√</b>	✓	✓	<b>√</b>	✓	
Observations	930	930	930	930	930	
$R^2$	0.939	0.939	0.939	0.939	0.939	
Adjusted $R^2$	0.928	0.928	0.928	0.928	0.928	
F Statistic	83.343***	83.287***	83.223***	83.249***	81.421***	

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

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# Portrait of A prudent person



A prudent pension manager in the Netherlands, 2025

The easy way - ChatGPT

- Prompt: Create a picture of a prudent pension manager in the Netherlands for the year 2025
- Not insightful

The hard way – Traditional NLP:

- Collect and process 20 years of annual reports of Dutch pension funds
- Define a scoring framework that allows trend and peer analysis insights

Further research: Quantify the Walk the PPR talk.

# Thank you!

www.sentometrics.com/research